## TOBACCO AGE 21 LAW: THE HAWAII EXPERIENCE

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## ACT 122 (SB 1030, SD1, HD2) RELATING TO HEALTH

- Increases the minimum age for sale, possession, consumption, or purchase of tobacco products or electronic smoking devices from eighteen to twenty-one.
- Defines "tobacco products" to include electronic smoking devices.



## HOW DID WE PASS THE LEGISLATION?

- Started at local county level
- Support from Tobacco Free Kids
- Collecting relevant data (national & local)
- Evidence-based and policy research
- Legal research
- Legislative advocates and media support
- Networking with advocates
- Community involvement



## SUCCESS AT THE LOCAL LEVEL

## Hawaii Island Ordinance

Passed unanimously November 2013

 Covered all tobacco products, including electronic smoking devices (e-cigarettes)

Included a "grandfather clause" for current eighteen-year olds



## WE HAD HELP...







#### Signing petitions



Raising the tobacco purchasing age of tobacco and electronic smoking devices will: <u>I think raising the tobacco purchasing age of tobacco</u> <u>and electronic smoking devices is a good idea because</u> <u>it will eventually decrease the amount of young smokers</u> <u>in Hawaii. Less smoking could not only have a positive</u> <u>impact on our people, but also on our environment.</u>

Mahalo for signing the bill,



## Their voices were heard ...





## The sale of tobacco products to persons born after June 30, **1996 is prohibited**

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#### This includes electronic smoking devices



Per County of Hawai'i Ordinance 13-124 (Effective July 1, 2014), any person who distributes tobacco products or electronic smoking devices to any customer who is underage will be subject to a fine of up to \$2,000.





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## UNSUCCESSFUL AT THE LOCAL LEVEL

- City & County of Honolulu Proposed Ordinance
  - Introduced June 2014
  - Delayed by potential pre-emption charge
  - Councilmembers deferred action to the state legislature





Nearly all smokers began by the age of 18 – almost no one starts smoking after 21

18 to 21 age group is a critical period when many smokers transition to regular use of cigarettes

"If a man has never smoked by age 18, the odds are 3:1 he never will. By age 21, the odds are 20:1"

RJ Reynolds executive, 1982

"Raising the legal minimum age for cigarette purchase to 21 could gut our key young adult market (17-20)"

Philip Morris strategist, 1986

#### BIOLOGICAL

A legal age of 18 is out of touch with current scientific data on brain development and addiction in adolescents.

Brain development continues until about age 25

The adolescent brain is uniquely vulnerable to rewarding aspects of nicotine

The earlier age of initiation is associated with greater levels of nicotine dependence, greater intensity, and persistence of smoking beyond adolescence and through adulthood.

#### PSYCHOSOCIAL FACTORS

- Some cognitive maturity is reached by mid-adolescence, however, aspects of psychosocial maturity are still developing, such as:
  - sensation seeking
  - reward seeking
  - impulse control
- Adolescence is a period of greatest peer affiliation and susceptibility to peer influence.

#### ALCOHOL SALES AGE

- Raising the alcohol sales age to 21 resulted in reduced alcohol use by youth
- When most states raised their alcohol sales age to 21 in the 1980's alcohol use, daily drinking, and binge drinking all dropped more than a third among high school seniors. Deaths caused by drunk drivers under age 21 also fell significantly.

Journal of Studies on Alcohol, 2002

## EVIDENCE

#### SOCIAL SOURCES (AN ACCESS ISSUE)

- Nearly all smokers began by the age of 18 almost no one starts smoking after 21.
- Raising the minimum age decreases the likelihood that those who can legally obtain tobacco are in the same social networks as middle and high school students.
  - 15% of Hawaii HS students report buying their cigarettes in a store. However, 48% report getting their cigarettes from social sources (borrowing or being given cigarettes by friends.
  - 91% of HS tobacco users felt it would be easy to get tobacco products if they wanted them.



#### ► WE WERE NOT ALONE.

It worked in Needham, Massachusetts
Youth smoking declined from 12.9% in 2006 to 5.5% in 2012

#### > 46 States where MLA is 18 years

- 4 States where MLA is 19 years (AL, AK, NJ, UT)
- 64 cities and counties, including New York City & <u>Hawaii County</u>

## WHY E-CIGARETTES?

Cigarette smoking and traditional tobacco product use has decreased. E-cigarette use:

- TRIPLED among high school students (5.1% to 17.6%)
- QUADRUPLED among middle school students (1.8% to 7.9)
- Rates are higher among Hawaii students compared with the US sample (10% vs. 4.5).
- Hawaii students were equally likely to have tried new tobacco products as traditional ones.

## 2015 LEGISLATIVE SESSION

## Two bills introduced to the Hawaii State Legislature

House Bill 385 Senate Bill 1030







# #RAISETHEAGEH

**"RAISING THE LEGAL MINIMUM AGE FOR CIGARETTE PURCHASE TO** 21 COULD GUT OUR KEY YOUNG ADULT MARKET (17-20)."

-PHILLIP MORRIS EXECUTIVE



## KICK BUTTS DAY, MARCH 18, 2015













## STUDENTS MET WITH LEGISLATORS



## KICK BUTTS DAY #RAISETHEAGEHI

#### Hashtag Contest

- "I am not a replacement...I am..."
- Prizes
- Judging decisions
- Likes



 43 likes
\_ratchetrache\_ Hydro flask? (a) #NotAReplacement #RaiseTheAgeHI infinitysabs Lol yay!:)

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## 2015 LEGISLATIVE SESSION Senate Bill 1030

- Passed successfully through Senate Committees
- Crossed over to House of Representatives
- Heard by House Health

Two other bills were scheduled for a hearing by House Health Committee

- Possession/Consumption by minors
- Powdered alcohol



## SO WHAT HAPPENED??

Hybrid measure was created which -

- Raised the legal age for purchase and sales to 21 years
- Prohibited possession/consumption by persons under the age of 21
- And, created a dilemma for the tobacco control community



## SO WHAT HAPPENED??

- The House accepted the bill and deferred referral to conference committee.
- SB1030 passed final reading













#### Singing SB1030 on June 5, 2015

ALL Y FOR HOLE PLAN







## ISSUES TO CONSIDER

- Public sentiment
- Grandfather clause
- Military argument
- Enforcement and compliance checks



## MILITARY ARGUMENT

IF THEY CAN FIGHT, THEY SHOULD BE ABLE TO SMOKE ....

 To imply smoking is a right and a benefit, not an addiction and a societal burden defies logic.



## ENFORCEMENT AND COMPLIANCE

- Synar compliance inspections will be using persons ages 18-20 for underage compliance checks.
- Investigating the possibility of including electronic cigarettes into underage compliance checks.



## Congratulations, Hawai'il

# It's the first state to raise the tobacco sale age to 21.



TobaccoFreeKids.org

## Hawai'i makes history!

It's the first state to pass legislation raising the age of sale for tobacco products to 21.

